



# **EFFINGHAM COUNTY BOARD OF EDUCATION SPRINGFIELD, GEORGIA**

**ANNUAL FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED  
JUNE 30, 2014**

**(Including Independent Auditor's Reports)**



EFFINGHAM COUNTY BOARD OF EDUCATION

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SECTION I  
FINANCIAL



# DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

July 6, 2015

Honorable Nathan Deal, Governor  
Members of the General Assembly  
Members of the State Board of Education  
and  
Superintendent and Members of the  
Effingham County Board of Education

## INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information (Exhibits A through H) of the Effingham County Board of Education, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also

includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Effingham County Board of Education, as of June 30, 2014, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As described in Note 2 to the financial statements, in 2014 the Effingham County Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 65, *Items Previously Reported as Assets and Liabilities*. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual, as presented on pages i through vii and page 27 respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Effingham County Board of Education's basic financial statements. The accompanying supplementary information, consisting of Schedules 2 through 5, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare

the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 6, 2015, on our consideration of the Effingham County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Effingham County Board of Education's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

/s/ Greg S. Griffin  
Greg S. Griffin  
State Auditor

GSG:as  
2014ARL-11

EFFINGHAM COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

## INTRODUCTION

Our discussion and analysis of the Effingham County School District's financial performance provides an overview of the School District's financial activities for the fiscal year ended June 30, 2014. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

## FINANCIAL HIGHLIGHTS

Key financial highlights for fiscal year 2014 are as follows:

- (1) On the District-wide financial statements, the assets of the School District exceeded liabilities by \$126,589,851.69. Of this amount, \$11,122,735.84 is unrestricted and is available for spending at the School District's discretion.
- (2) The School District had \$103,974,186.98 in expenses relating to governmental activities; only \$60,745,545.57 of these expenses is offset by program specific charges for services and grants and contributions. General revenues (primarily property and sales taxes) of \$45,130,782.25 were adequate to provide for these programs.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This report consists of several parts including management's discussion and analysis, the basic financial statements and required supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the District-wide and the Fund Financial Statements.

The District-wide financial statements include the Statement of Net Position and the Statement of Activities. These statements provide information about the activities of the School District presenting both short-term and long-term information about the School District's overall financial status.

The Fund financial statements focus on the individual parts of the School District, reporting the School District's operation in more detail. The Governmental Funds statements disclose how basic services are financed in the short-term as well as what remains for future spending. The Fiduciary Funds statement provides information about the financial relationships in which the School District acts solely as an agent for the benefit of others. The Fund financial statements reflect the School District's most significant funds. In the case of the Effingham County Board of Education, the General Fund, District-wide Capital Projects Funds, and Debt Service Fund are the most significant funds.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

## DISTRICT-WIDE STATEMENTS

The District-wide financial statements are basically a consolidation of all of the School District's operating funds into one column called governmental activities. In reviewing the District-wide financial statements, a reader might ask the question about whether the School District is in a better financial position than last year? The Statement of Net Position and the Statement of Activities provides the

EFFINGHAM COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

basis for answering this question. These financial statements include all of the District's assets and liabilities and use the accrual basis of accounting similar to the accounting used by most private-sector companies. These bases of accounting take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and any changes in that position. The change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the results of many factors, including those not under the School District's control, such the property tax base, facility conditions, required educational programs and other factors.

The Statement of Net Position and the Statement of Activities reflect the School District's governmental activities.

### **FUND FINANCIAL STATEMENTS**

The School District uses many funds to account for a multitude of financial transactions during the fiscal year. However, the fund financial statements presented in this report provide detailed information about only the School District's significant or major funds.

#### **Governmental Funds**

Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the modified accrual basis of accounting which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds are reconciled within the financial statements.

#### **Fiduciary Funds**

The School District is the trustee, or fiduciary, for assets that belong to others, such as school clubs and organizations within the principals' accounts. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the District-wide financial statements because it cannot use these assets to finance its operations.

### **FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE**

Table 1, Statement of Net Position, provides the perspective of the School District as a whole. Table 2 shows the Change in Net Position for the year.

EFFINGHAM COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**Table 1**  
**Net Position**

|  | Governmental Activities  |                          |                        |
|--|--------------------------|--------------------------|------------------------|
|  | Fiscal<br>Year 2014      | Fiscal<br>Year 2013      | Net<br>Change          |
| <u>ASSETS</u>  |                          |                          |                        |
| Cash and Cash Equivalents  | \$ 18,799,434.76         | \$ 17,296,066.57         | \$ 1,503,368.19        |
| Investments  | 13,172,005.86            | 9,838,601.88             | 3,333,403.98           |
| Accounts Receivable, Net   |                          |                          |                        |
| Taxes  | 2,964,109.48             | 3,445,824.25             | -481,714.77            |
| State Government   | 7,734,853.96             | 6,867,011.96             | 867,842.00             |
| Federal Government   | 305,661.77               | 426,149.70               | -120,487.93            |
| Local  | 48,587.81                | 110,917.25               | -62,329.44             |
| Inventories  | 102,015.81               | 119,233.91               | -17,218.10             |
| Prepaid Items  | 57,122.45                | 0.00                     | 57,122.45              |
| Capital Assets, Non-Depreciable                                  | 5,508,562.00             | 4,975,955.00             | 532,607.00             |
| Capital Assets, Depreciable<br>(Net of Accumulated Depreciation) | <u>103,060,542.00</u>    | <u>106,295,784.00</u>    | <u>-3,235,242.00</u>   |
| Total Assets   | <u>151,752,895.90</u>    | <u>149,375,544.52</u>    | <u>2,377,351.38</u>    |
| <u>LIABILITIES</u>   |                          |                          |                        |
| Accounts Payable   | 2,386,686.15             | 2,165,580.91             | 221,105.24             |
| Salaries and Benefits Payable                                    | 11,523,775.38            | 11,405,050.42            | 118,724.96             |
| Payroll Withholdings Payable                                     | 0.00                     | 13,843.31                | -13,843.31             |
| Interest Payable   | 62,509.36                | 73,545.90                | -11,036.54             |
| Contracts Payable  | 824,220.07               | 50,732.32                | 773,487.75             |
| Retainages Payable   | 129,736.30               | 30,353.93                | 99,382.37              |
| Long-Term Liabilities  |                          |                          |                        |
| Due Within One Year  | 742,449.48               | 712,609.93               | 29,839.55              |
| Due in More Than One Year  | <u>9,493,667.47</u>      | <u>10,236,116.95</u>     | <u>-742,449.48</u>     |
| Total Liabilities  | <u>25,163,044.21</u>     | <u>24,687,833.67</u>     | <u>475,210.54</u>      |
| <u>NET ASSETS</u>  |                          |                          |                        |
| Net Investment in Capital Assets                                 | 99,445,250.11            | 101,495,451.14           | -2,050,201.03          |
| Restricted for   |                          |                          |                        |
| Bus Replacement  | 250,937.00               | 250,937.00               | 0.00                   |
| Continuation of Federal Programs                                 | 2,223,810.88             | 2,260,965.33             | -37,154.45             |
| Debt Service   | 5,400,181.85             | 5,145,374.84             | 254,807.01             |
| Capital Projects   | 8,146,936.01             | 5,115,593.12             | 3,031,342.89           |
| Unrestricted   | <u>11,122,735.84</u>     | <u>10,419,389.42</u>     | <u>703,346.42</u>      |
| Total Net Position   | <u>\$ 126,589,851.69</u> | <u>\$ 124,687,710.85</u> | <u>\$ 1,902,140.84</u> |

EFFINGHAM COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
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**Table 2**  
**Change in Net Position**

|   | Governmental Activities |                       |                        |
|---|-------------------------|-----------------------|------------------------|
|   | Fiscal Year<br>2014     | Fiscal Year<br>2013   | Net<br>Change          |
| <b>Revenues</b>   |                         |                       |                        |
| Program Revenues:   |                         |                       |                        |
| Charges for Services  | \$ 1,857,226.38         | \$ 2,070,813.27       | \$ -213,586.89         |
| Operating Grants and Contributions                              | 57,715,703.86           | 58,909,701.24         | -1,193,997.38          |
| Capital Grants and Contributions                                | 1,172,615.33            | 228,658.50            | 943,956.83             |
| <b>Total Program Revenues</b>                                   | <b>60,745,545.57</b>    | <b>61,209,173.01</b>  | <b>-463,627.44</b>     |
| General Revenues:   |                         |                       |                        |
| Taxes   |                         |                       |                        |
| Property Taxes  |                         |                       |                        |
| For Maintenance and Operations                                  | 27,493,722.75           | 26,282,658.43         | 1,211,064.32           |
| For Debt Services   | 8,389.89                | 6,703.39              | 1,686.50               |
| Railroad Cars   | 42,222.99               | 37,873.41             | 4,349.58               |
| Sales Taxes   |                         |                       |                        |
| Special Purpose Local Option Sales Tax                          |                         |                       |                        |
| For Capital Projects  | 7,827,256.50            | 7,570,303.99          | 256,952.51             |
| Other Sales Tax   | 457,015.88              | 530,031.80            | -73,015.92             |
| Grants and Contributions not<br>Restricted to Specific Programs | 7,455,756.00            | 4,744,634.00          | 2,711,122.00           |
| Investment Earnings   | 319,984.27              | 296,029.61            | 23,954.66              |
| Miscellaneous   | 1,526,433.97            | 1,437,127.34          | 89,306.63              |
| <b>Total General Revenues</b>                                   | <b>45,130,782.25</b>    | <b>40,905,361.97</b>  | <b>4,225,420.28</b>    |
| <b>Total Revenues</b>   | <b>105,876,327.82</b>   | <b>102,114,534.98</b> | <b>3,761,792.84</b>    |
| <b>Program Expenses:</b>  |                         |                       |                        |
| Instruction   | 68,730,238.90           | 66,636,739.68         | 2,093,499.22           |
| Support Services  |                         |                       |                        |
| Pupil Services  | 3,831,597.84            | 3,741,614.54          | 89,983.30              |
| Improvement of Instructional Services                           | 3,478,846.38            | 3,748,488.27          | -269,641.89            |
| Educational Media Services                                      | 1,790,980.51            | 1,694,753.08          | 96,227.43              |
| General Administration  | 1,307,121.76            | 1,440,864.33          | -133,742.57            |
| School Administration   | 5,775,199.85            | 5,600,782.48          | 174,417.37             |
| Business Administration   | 1,418,049.91            | 1,400,798.81          | 17,251.10              |
| Maintenance and Operation of Plant                              | 6,015,933.52            | 5,654,931.17          | 361,002.35             |
| Student Transportation Services                                 | 5,668,561.42            | 5,297,990.70          | 370,570.72             |
| Central Support Services  | 0.00                    | 536.18                | -536.18                |
| Other Support Services  | 230,655.73              | 435,113.14            | -204,457.41            |
| Operations of Non-Instructional Services                        |                         |                       |                        |
| Community Services  | 0.00                    | 8,657.59              | -8,657.59              |
| Enterprise Operations   | 11,063.02               | 0.00                  | 11,063.02              |
| Food Services   | 5,543,416.00            | 5,350,307.96          | 193,108.04             |
| Interest on Short-Term and Long-Term Debt                       | 172,522.14              | 264,614.72            | -92,092.58             |
| <b>Total Expenses</b>   | <b>103,974,186.98</b>   | <b>101,276,192.65</b> | <b>2,697,994.33</b>    |
| <b>Increase in Net Position</b>                                 | <b>\$ 1,902,140.84</b>  | <b>\$ 838,342.33</b>  | <b>\$ 1,063,798.51</b> |

EFFINGHAM COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**GOVERNMENTAL ACTIVITIES**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting these services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. It identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

**Table 3  
Governmental Activities**

|   | Total Cost of<br>Services | Net Cost of<br>Services |
|---|---------------------------|-------------------------|
|   | Fiscal                    | Fiscal                  |
|   | Year 2014                 | Year 2014               |
| Instruction                               | \$ 68,730,238.90          | \$ 23,951,793.19        |
| Support Services:                         |                           |                         |
| Pupil Services                            | 3,831,597.84              | 3,441,783.40            |
| Improvement of Instructional Services     | 3,478,846.38              | 2,612,021.30            |
| Educational Media Services                | 1,790,980.51              | 403,734.98              |
| General Administration                    | 1,307,121.76              | -370,496.96             |
| School Administration                     | 5,775,199.95              | 3,145,919.18            |
| Business Administration                   | 1,418,049.91              | 1,364,123.46            |
| Maintenance and Operation of Plant        | 6,015,933.52              | 2,600,352.53            |
| Student Transportation Services           | 5,668,561.42              | 5,319,121.88            |
| Other Support Services                    | 230,655.73                | 19,113.75               |
| Operations of Non-Instructional Services: |                           |                         |
| Enterprise Operations                     | 11,063.02                 | 11,063.02               |
| Food Services                             | 5,543,416.00              | 557,589.54              |
| Interest on Short-Term and Long-Term Debt | 172,522.14                | 172,522.14              |
| <b>Total Expenses</b>                     | <b>\$ 103,974,187.08</b>  | <b>\$ 43,228,641.41</b> |

**FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS**

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The governmental funds had total revenues of \$105,354,071.71 and total expenditures of \$101,995,198.45. The excess of revenues over expenditures was due to continued monitoring of expenses.

**GENERAL FUND BUDGETING HIGHLIGHTS**

The School District's budget is prepared in accordance with Georgia law. The most significant budgeted fund is the General Fund, which includes local, state and Federal funds collected and disbursed for the purpose of operating the school system.

The School District's budget is based on its overall mission and incorporates site-based budgeting into the budget process to control total site budgets and to provide flexibility for site management.

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For the General Fund, the actual revenues of \$97,163,232.81 exceeded the final budgeted amount of \$93,017,045.00 by \$4,146,187.81. This difference between actual revenues and final budget revenues was due to several reasons. Property tax collections were higher than budgeted, and Title Ad Valorem tax revenues had not been projected in General Fund revenue budget figures. State funds were better than budgeted due to increases in the QBE funding formula on the Mid-Term Allotment Actual Federal Funds and Charges for Services were also higher due to increase in federal grant revenues and the School District does not budget for School Activity Accounts.

The actual expenditures of \$95,930,646.51 exceeded the final budgeted amount of \$93,823,636.35 by \$2,107,010.16. This difference was created primarily by the School District not budgeting for school activity accounts.

General Fund actual revenues exceeded actual expenditures by \$1,232,586.30.

**CAPITAL ASSETS**

At fiscal year ended June 30, 2014, the School District had \$99,445,250.11 invested in capital assets in the governmental funds. Table 4 reflects a summary of these balances net of accumulated depreciation. The School District's capital assets, net of accumulated depreciation, totaling \$108,569,104.00 are comprised of land (4.5%), construction in Progress (0.6%), buildings and building improvements (88.9%), equipment (4.2%) and land improvements (1.8%).

**Table 4  
Capital Assets  
(Net of Depreciation)**

|                                    | Governmental Activities      |                              |                             |
|------------------------------------|------------------------------|------------------------------|-----------------------------|
|                                    | Fiscal<br>Year 2014          | Fiscal<br>Year 2013          | Net<br>Change               |
| Land                               | \$ 4,860,202.00              | \$ 4,860,202.00              | \$ 0.00                     |
| Construction In Progress           | 648,360.00                   | 115,753.00                   | 532,607.00                  |
| Building and Building Improvements | 96,539,245.00                | 99,851,373.00                | -3,312,128.00               |
| Equipment                          | 4,571,587.00                 | 4,634,931.00                 | -63,344.00                  |
| Land Improvements                  | 1,949,710.00                 | 1,809,480.00                 | 140,230.00                  |
| <br>Total                          | <br><u>\$ 108,569,104.00</u> | <br><u>\$ 111,271,739.00</u> | <br><u>\$ -2,702,635.00</u> |

**CURRENT ISSUES**

The following statements should help to explain the current financial position of the Effingham County School System and the effects the economic recession have had on it. Not unlike most school systems in the State of Georgia, the Effingham County School System has been negatively impacted by the effects of the economic recession. Beginning back in fiscal year 2003, the state authorized austerity cuts to the QBE payments (or amended formula adjustments), which has almost exceeded \$50 million over the last 12 years of funding. In addition, the health insurance costs funded by the School District have risen over the past few years which have negatively impacted our financial position. A combination of reductions in staff (mostly through attrition), continued review of expenses and transferring the cost of repaying the Marlow Elementary School Capital Lease to the SPLOST Fund, and the purchases of buses with SPLOST funds have allowed the General Fund fund balance to

EFFINGHAM COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

accumulate creating a stable financial environment. This accumulation of General Fund fund balance is necessary to ready the School District for any additional future state and federal revenue reductions that will negatively impact fund balance and that would cause local taxpayers to bear a heavier portion of educational funding. In essence, this healthy fund equity, will allow the School District to absorb unforeseen financial issues preventing future staff reductions, future furlough days, and maintain an educational environment to meet the needs of our students.

The School District will continue to look for ways to align resources and costs in a way to ensure the best opportunity for student success.

**CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact Mr. Ronald L. Wilson, CPA, and Financial Director for the Effingham County Board of Education, 405 North Ash Street, Springfield, GA 30429. You may also email your questions to Mr. Wilson at [rlwilson@effingham.k12.ga.us](mailto:rlwilson@effingham.k12.ga.us).

EFFINGHAM COUNTY BOARD OF EDUCATION

EFFINGHAM COUNTY BOARD OF EDUCATION  
STATEMENT OF NET POSITION  
JUNE 30, 2014

EXHIBIT "A"

|   | <u>GOVERNMENTAL<br/>ACTIVITIES</u> |
|---|------------------------------------|
| <u>ASSETS</u>   |                                    |
| Cash and Cash Equivalents                                     | \$ 18,799,434.76                   |
| Investments   | 13,172,005.86                      |
| Accounts Receivable, Net                                      |                                    |
| Taxes   | 2,964,109.48                       |
| State Government  | 7,734,853.96                       |
| Federal Government  | 305,661.77                         |
| Other   | 48,587.81                          |
| Inventories   | 102,015.81                         |
| Prepaid Items   | 57,122.45                          |
| Capital Assets, Non-Depreciable                               | 5,508,562.00                       |
| Capital Assets, Depreciable (Net of Accumulated Depreciation) | <u>103,060,542.00</u>              |
| Total Assets  | <u>151,752,895.90</u>              |
| <u>LIABILITIES</u>  |                                    |
| Accounts Payable  | 2,386,686.15                       |
| Salaries and Benefits Payable                                 | 11,523,775.38                      |
| Interest Payable  | 62,509.36                          |
| Contracts Payable   | 824,220.07                         |
| Retainages Payable  | 129,736.30                         |
| Long-Term Liabilities   |                                    |
| Due Within One Year   | 742,449.48                         |
| Due in More Than One Year                                     | <u>9,493,667.47</u>                |
| Total Liabilities   | <u>25,163,044.21</u>               |
| <u>NET POSITION</u>   |                                    |
| Net Investment in Capital Assets                              | 99,445,250.11                      |
| Restricted for  |                                    |
| Bus Replacement   | 250,937.00                         |
| Continuation of Federal Programs                              | 2,223,810.88                       |
| Debt Service  | 5,400,181.85                       |
| Capital Projects  | 8,146,936.01                       |
| Unrestricted  | <u>11,122,735.84</u>               |
| Total Net Position  | <u>\$ 126,589,851.69</u>           |

The notes to the basic financial statements are an integral part of this statement.

EFFINGHAM COUNTY BOARD OF EDUCATION  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2014

|  | EXPENSES          | CHARGES FOR SERVICES |
|--|-------------------|----------------------|
| <u>GOVERNMENTAL ACTIVITIES</u>                               |                   |                      |
| Instruction  | \$ 68,730,238.90  | \$ 333,343.00        |
| Support Services   |                   |                      |
| Pupil Services   | 3,831,597.84      |                      |
| Improvement of Instructional Services                        | 3,478,846.38      |                      |
| Educational Media Services                                   | 1,790,980.51      |                      |
| General Administration                                       | 1,307,121.76      |                      |
| School Administration  | 5,775,199.85      |                      |
| Business Administration                                      | 1,418,049.91      |                      |
| Maintenance and Operation of Plant                           | 6,015,933.52      |                      |
| Student Transportation Services                              | 5,668,561.42      |                      |
| Other Support Services                                       | 230,655.73        |                      |
| Operations of Non-Instructional Services                     |                   |                      |
| Enterprise Operations  | 11,063.02         |                      |
| Food Services  | 5,543,416.00      | 1,523,883.38         |
| Interest on Short-Term and Long-Term Debt                    | 172,522.14        |                      |
|  | \$ 103,974,186.98 | \$ 1,857,226.38      |
| Total Governmental Activities                                |                   |                      |
| General Revenues   |                   |                      |
| Taxes  |                   |                      |
| Property Taxes   |                   |                      |
| For Maintenance and Operations                               |                   |                      |
| For Debt Services  |                   |                      |
| Railroad Cars  |                   |                      |
| Sales Taxes  |                   |                      |
| Special Purpose Local Option Sales Tax                       |                   |                      |
| For Capital Projects   |                   |                      |
| Other Sales Tax  |                   |                      |
| Grants and Contributions not Restricted to Specific Programs |                   |                      |
| Investment Earnings  |                   |                      |
| Miscellaneous  |                   |                      |
| Total General Revenues                                       |                   |                      |
| Change in Net Position                                       |                   |                      |
| Net Position - Beginning of Year                             |                   |                      |
| Net Position - End of Year                                   |                   |                      |

The notes to the basic financial statements are an integral part of this statement.

EXHIBIT "B"

| PROGRAM REVENUES        |                        | NET (EXPENSES)        |
|-------------------------|------------------------|-----------------------|
| OPERATING               | CAPITAL                | REVENUES              |
| GRANTS AND              | GRANTS AND             | AND CHANGES IN        |
| CONTRIBUTIONS           | CONTRIBUTIONS          | NET POSITION          |
| \$ 43,696,532.06        | \$ 748,570.65          | \$ -23,951,793.19     |
| 389,814.44              |                        | -3,441,783.40         |
| 866,825.08              |                        | -2,612,021.30         |
| 1,357,174.00            | 30,071.53              | -403,734.98           |
| 1,677,618.72            |                        | 370,496.96            |
| 2,592,518.30            | 36,762.37              | -3,145,919.18         |
| 22,584.66               | 31,341.79              | -1,364,123.46         |
| 3,398,590.06            | 16,990.93              | -2,600,352.53         |
| 120,781.04              | 228,658.50             | -5,319,121.88         |
| 211,541.98              |                        | -19,113.75            |
|                         |                        | -11,063.02            |
| 3,381,723.52            | 80,219.56              | -557,589.54           |
|                         |                        | -172,522.14           |
| <u>\$ 57,715,703.86</u> | <u>\$ 1,172,615.33</u> | <u>-43,228,641.41</u> |

27,493,722.75  
8,389.89  
42,222.99

7,827,256.50  
457,015.88  
7,455,756.00  
319,984.27  
1,526,433.97

45,130,782.25

1,902,140.84

124,687,710.85

\$ 126,589,851.69

EFFINGHAM COUNTY BOARD OF EDUCATION  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2014

EXHIBIT "C"

|   | GENERAL<br>FUND      | DISTRICT-<br>WIDE<br>CAPITAL<br>PROJECTS<br>FUND | DEBT<br>SERVICE<br>FUND | TOTAL                |
|---|----------------------|--|-------------------------|----------------------|
| <u>ASSETS</u>   |                      |  |                         |                      |
| Cash and Cash Equivalents   | \$ 18,016,596.02     | \$ 774,880.90                                    | \$ 7,957.84             | \$ 18,799,434.76     |
| Investments   |                      | 7,743,792.82                                     | 5,428,213.04            | 13,172,005.86        |
| Accounts Receivable, Net  |                      |  |                         |                      |
| Taxes   | 2,208,665.95         | 728,923.20                                       | 26,520.33               | 2,964,109.48         |
| State Government  | 6,811,297.13         | 923,556.83                                       |                         | 7,734,853.96         |
| Federal Government  | 305,661.77           |  |                         | 305,661.77           |
| Other   | 44,119.06            | 4,468.75   |                         | 48,587.81            |
| Inventories   | 102,015.81           |  |                         | 102,015.81           |
| Prepaid Items   | 57,122.45            |  |                         | 57,122.45            |
|   |                      |  |                         |                      |
| <br>Total Assets  | <br>\$ 27,545,478.19 | <br>\$ 10,175,622.50                             | <br>\$ 5,462,691.21     | <br>\$ 43,183,791.90 |
| <br><u>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</u> |                      |  |                         |                      |
| <u>LIABILITIES</u>  |                      |  |                         |                      |
| Accounts Payable  | \$ 2,204,359.62      | \$ 182,326.53                                    |                         | \$ 2,386,686.15      |
| Salaries and Benefits Payable   | 11,523,775.38        |  |                         | 11,523,775.38        |
| Contracts Payable   |                      | 824,220.07                                       |                         | 824,220.07           |
| Retainages Payable  |                      | 129,736.30                                       |                         | 129,736.30           |
|   |                      |  |                         |                      |
| <br>Total Liabilities   | <br>13,728,135.00    | <br>1,136,282.90                                 | <br>                    | <br>14,864,417.90    |
| <br><u>DEFERRED INFLOWS OF RESOURCES</u>                                |                      |  |                         |                      |
| Unavailable Revenue   | 1,525,746.94         | 923,556.83                                       | 25,477.27               | 2,474,781.04         |
| <br><u>FUND BALANCES</u>  |                      |  |                         |                      |
| Nonspendable  | 159,138.26           |  |                         | 159,138.26           |
| Restricted  | 2,372,732.07         | 8,115,782.77                                     | 5,437,213.94            | 15,925,728.78        |
| Assigned  | 2,346,228.71         |  |                         | 2,346,228.71         |
| Unassigned  | 7,413,497.21         |  |                         | 7,413,497.21         |
|   |                      |  |                         |                      |
| <br>Total Fund Balances   | <br>12,291,596.25    | <br>8,115,782.77                                 | <br>5,437,213.94        | <br>25,844,592.96    |
|   |                      |  |                         |                      |
| <br>Total Liabilities, Deferred Inflows of Resources and Fund Balances  | <br>\$ 27,545,478.19 | <br>\$ 10,175,622.50                             | <br>\$ 5,462,691.21     | <br>\$ 43,183,791.90 |

The notes to the basic financial statements are an integral part of this statement.

EFFINGHAM COUNTY BOARD OF EDUCATION  
 RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
 TO THE STATEMENT OF NET POSITION  
 JUNE 30, 2014

EXHIBIT "D"

Total Fund Balances - Governmental Funds (Exhibit "C") \$ 25,844,592.96

Amounts reported for Governmental Activities in the Statement of Net Position are different because:

Capital Assets used in Governmental Activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of:

|                          |    |                       |                |
|--------------------------|----|-----------------------|----------------|
| Land                     | \$ | 4,860,202.00          |                |
| Construction in Progress |    | 648,360.00            |                |
| Land Improvements        |    | 12,310,282.00         |                |
| Buildings                |    | 139,030,264.00        |                |
| Equipment                |    | 15,922,202.00         |                |
| Accumulated Depreciation |    | <u>-64,202,206.00</u> |                |
| Total Capital Assets     |    |                       | 108,569,104.00 |

Taxes that are not available to pay for current period expenditures are deferred in the governmental funds. 1,551,224.21

Georgia State Financing and Investment Commission grants that are not available to pay current period expenditures are deferred in the funds. 923,556.83

Some Liabilities, including Bonds Payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. These Liabilities at year-end consist of:

|                          |    |                      |                       |
|--------------------------|----|----------------------|-----------------------|
| Bonds Payable            | \$ | -6,200,000.00        |                       |
| Accrued Interest Payable |    | -62,509.36           |                       |
| Capital Leases Payable   |    | <u>-4,036,116.95</u> |                       |
|                          |    |                      | <u>-10,298,626.31</u> |

Net Position of Governmental Activities (Exhibit "A") \$ 126,589,851.69

The notes to the basic financial statements are an integral part of this statement.

EFFINGHAM COUNTY BOARD OF EDUCATION  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2014

EXHIBIT "E"

|  | GENERAL<br>FUND         | DISTRICT-<br>WIDE<br>CAPITAL<br>PROJECTS<br>FUND | DEBT<br>SERVICE<br>FUND | TOTAL                   |
|--|-------------------------|--|-------------------------|-------------------------|
| <u>REVENUES</u>                              |                         |  |                         |                         |
| Property Taxes                               | \$ 27,925,812.66        |  | \$ 19,823.69            | \$ 27,945,636.35        |
| Sales Taxes                                  | 457,015.88              | \$ 7,827,256.50                                  |                         | 8,284,272.38            |
| State Funds                                  | 58,300,113.09           |  |                         | 58,300,113.09           |
| Federal Funds                                | 7,120,405.27            |  |                         | 7,120,405.27            |
| Charges for Services                         | 1,857,226.38            |  |                         | 1,857,226.38            |
| Investment Earnings                          | 59,439.71               | 7,361.48   | 253,183.08              | 319,984.27              |
| Miscellaneous                                | 1,443,219.82            | 83,214.15  |                         | 1,526,433.97            |
|  | <b>97,163,232.81</b>    | <b>7,917,832.13</b>                              | <b>273,006.77</b>       | <b>105,354,071.71</b>   |
| <u>EXPENDITURES</u>                          |                         |  |                         |                         |
| Current                                      |                         |  |                         |                         |
| Instruction                                  | 62,731,606.28           | 1,075,395.79                                     |                         | 63,807,002.07           |
| Support Services                             |                         |  |                         |                         |
| Pupil Services                               | 3,831,597.84            |  |                         | 3,831,597.84            |
| Improvement of Instructional Services        | 3,478,846.38            |  |                         | 3,478,846.38            |
| Educational Media Services                   | 1,569,404.10            |  |                         | 1,569,404.10            |
| General Administration                       | 1,675,746.97            |  |                         | 1,675,746.97            |
| School Administration                        | 5,520,055.44            |  |                         | 5,520,055.44            |
| Business Administration                      | 1,181,581.44            | 6,774.61   | 2.50                    | 1,188,358.55            |
| Maintenance and Operation of Plant           | 5,901,276.09            |  |                         | 5,901,276.09            |
| Student Transportation Services              | 4,812,753.09            | 674,164.30                                       |                         | 5,486,917.39            |
| Central Support Services                     | 929.73                  |  |                         | 929.73                  |
| Other Support Services                       | 229,726.00              |  |                         | 229,726.00              |
| Enterprise Operations                        | 11,063.02               |  |                         | 11,063.02               |
| Food Services Operation                      | 4,968,260.13            |  |                         | 4,968,260.13            |
| Capital Outlay                               |                         | 3,429,846.13                                     |                         | 3,429,846.13            |
| Debt Services                                |                         |  |                         |                         |
| Principal                                    |                         | 712,609.93                                       |                         | 712,609.93              |
| Interest                                     | 17,800.00               | 165,758.68                                       |                         | 183,558.68              |
|  | <b>95,930,646.51</b>    | <b>6,064,549.44</b>                              | <b>2.50</b>             | <b>101,995,198.45</b>   |
| Excess of Revenues over (under) Expenditures | <b>1,232,586.30</b>     | <b>1,853,282.69</b>                              | <b>273,004.27</b>       | <b>3,358,873.26</b>     |
| <u>OTHER FINANCING SOURCES (USES)</u>        |                         |  |                         |                         |
| Transfers In                                 | 17,800.00               |  |                         | 17,800.00               |
| Transfers Out                                |                         |  | -17,800.00              | -17,800.00              |
|  | <b>17,800.00</b>        |  | <b>-17,800.00</b>       | <b>0.00</b>             |
| Net Change in Fund Balances                  | <b>1,250,386.30</b>     | <b>1,853,282.69</b>                              | <b>255,204.27</b>       | <b>3,358,873.26</b>     |
| Fund Balances - Beginning                    | <b>11,041,209.95</b>    | <b>6,262,500.08</b>                              | <b>5,182,009.67</b>     | <b>22,485,719.70</b>    |
| Fund Balances - Ending                       | <b>\$ 12,291,596.25</b> | <b>\$ 8,115,782.77</b>                           | <b>\$ 5,437,213.94</b>  | <b>\$ 25,844,592.96</b> |

The notes to the basic financial statements are an integral part of this statement.

EFFINGHAM COUNTY BOARD OF EDUCATION  
 RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF  
 REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 TO THE STATEMENT OF ACTIVITIES  
 JUNE 30, 2014

EXHIBIT "F"

|   |    |                            |
|---|----|----------------------------|
| Total Net Change in Fund Balances - Governmental Funds (Exhibit "E")  | \$ | 3,358,873.26               |
| Amounts reported for Governmental Activities in the Statement of Activities are different because:  |    |                            |
| Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are: |    |                            |
| Capital Outlay  | \$ | 2,086,609.00               |
| Depreciation Expense  |    | <u>-4,789,244.00</u>       |
| Excess of Capital Outlay over Depreciation Expense  |    | -2,702,635.00              |
| Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.  |    | -401,300.72                |
| Georgia State Financing and Investment Commission grants reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.   |    | 923,556.83                 |
| Repayment of Long-Term Debt is reported as an expenditure in Governmental Funds, but the repayment reduces Long-Term Liabilities in the Statement of Net Position. In the current year, these amounts consist of:   |    |                            |
| Capital Lease Payments  |    | 712,609.93                 |
| Interest expense reported in the Statement of Activities is recorded as incurred, whereas interest expense in the governmental fund statements is reported when paid.   |    | <u>11,036.54</u>           |
| Change in Net Position of Governmental Activities (Exhibit "B")   | \$ | <u><u>1,902,140.84</u></u> |

The notes to the basic financial statements are an integral part of this statement.

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EFFINGHAM COUNTY BOARD OF EDUCATION  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2014

EXHIBIT "G"

|                           | <u>AGENCY<br/>FUNDS</u> |
|---------------------------|-------------------------|
| <u>ASSETS</u>             |                         |
| Cash and Cash Equivalents | \$ <u>502,172.68</u>    |
| <u>LIABILITIES</u>        |                         |
| Funds Held for Others     | \$ <u>502,172.68</u>    |

The notes to the basic financial statements are an integral part of this statement.

**NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY**

**REPORTING ENTITY**

The Effingham County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**BASIS OF PRESENTATION**

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Effingham County Board of Education.

**District-wide Statements:**

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

**Fund Financial Statements:**

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- District-wide Capital Projects Fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.
- Debt Service Fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (property) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

- Agency funds account for assets held by the School District as an agent for various funds, governments or individuals.

### **BASIS OF ACCOUNTING**

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, and grants. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, both restricted and unrestricted resources are available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

### **NEW ACCOUNTING PRONOUNCEMENTS**

In fiscal year 2014, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 65, *Items Previously Reported as Assets and Liabilities*. The provisions of this Statement establish accounting and financial reporting standards that reclassify, as deferred outflows or inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows or inflows of resources, certain items that were previously reported as assets and liabilities.

### **FUTURE ACCOUNTING PRONOUNCEMENTS**

In fiscal year 2015, the School District will adopt Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*. The provisions of this Statement establish accounting and financial reporting standards for pensions that are provided to the employees of state and local governmental employers through pension plans that are administered through trusts. Implementation of this statement will require the School District to record a liability for its proportionate share of the Net Pension Liability of pension plans in which it participates. Actuarial estimates are currently being made to determine the School District's liability, the effects of which are believed to be material.

## CASH AND CASH EQUIVALENTS

### Composition of Deposits

Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

## INVESTMENTS

### Composition of Investments

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

1. Obligations issued by the State of Georgia or by other states,
2. Obligations issued by the United States government,
3. Obligations fully insured or guaranteed by the United States government or a United States government agency,
4. Obligations of any corporation of the United States government,
5. Prime banker's acceptances,
6. The local government investment pool (Georgia Fund 1) administered by the State of Georgia, Office of the State Treasurer,
7. Repurchase agreements, and
8. Obligations of other political subdivisions of the State of Georgia.

The School District does not have a formal policy regarding investment policies that address credit quality risks, custodial credit risks, concentration of credit risks, or interest rate risks.

## RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

## PROPERTY TAXES

The Effingham County Board of Commissioners adopted the property tax levy for the 2013 tax digest year (calendar year) on July 8, 2013 (levy date) based on property values as of January 1, 2013. Taxes were due on November 15, 2013 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2013 tax digest are reported as revenue in the governmental funds for fiscal year 2014. The Effingham County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2014, for maintenance and operations amounted to \$26,589,661.50 and for school bonds amounted to \$19,639.30.

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The tax millage rate levied for the 2013 tax year (calendar year) for the Effingham County Board of Education was as follows (a mill equals \$1 per thousand dollars of assessed value):

|                   |                     |
|-------------------|---------------------|
| School Operations | <u>16.897</u> mills |
|-------------------|---------------------|

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$1,294,112.56 during fiscal year ended June 30, 2014.

**SALES TAXES**

Education Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to \$7,827,256.50 and is to be used for capital outlay for educational purposes. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

**INVENTORIES**

**Food Inventories**

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

**PREPAID ITEMS**

Payments made to vendors for services that will benefit periods subsequent to June 30, 2014, are recorded as prepaid items.

**CAPITAL ASSETS**

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

|                            | Capitalization<br>Policy | Estimated<br>Useful Life |
|----------------------------|--------------------------|--------------------------|
| Land                       | Any amount               | N/A                      |
| Land Improvements          | \$ 50,000.00             | 15 years                 |
| Buildings and Improvements | \$ 50,000.00             | 20 to 40 years           |
| Equipment                  | \$ 5,000.00              | 5 to 10 years            |
| Intangible Assets          | \$ 500,000.00            | 10 to 20 years           |

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets, generally 10 to 20 years.

#### DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of net position and/or the balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then. The School District did not have any items that qualified for reporting in this category for the year ended June 30, 2014.

In addition to liabilities, the statement of net position and/or the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time. The School District has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reporting only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and grants and these amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available.

#### GENERAL OBLIGATION BONDS

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In the District-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the fund financial statements, the School District recognizes bond premiums and discounts, as well as bond issuance costs during the fiscal year bonds are issued. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The outstanding amount of these bonds is recorded in the Statement of Net Position.

#### NET POSITION

The School District's net position in the District-wide Statements is classified as follows:

**Net investment in capital assets** - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.

**Restricted net position** - This represents resources for which the School District is legally or contractually obligated to spend resources for bus replacement, continuation of Federal Programs, debt service, and capital projects in accordance with restrictions imposed by external third parties.

**Unrestricted net position** - Unrestricted net position represents resources derived from property taxes, sales taxes, grants and contributions not restricted to specific programs, charges for services, and miscellaneous revenues. These resources are used for transactions relating to the educational and general operations of the School District, and may be used at the discretion of the Board to meet current expenses for those purposes.

**FUND BALANCES**

The School District's fund balances are classified as follows:

**Nonspendable** – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** – The residual classification for the General Fund. This classification represents fund balances that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2014, are as follows:

|                                  |               |                  |
|----------------------------------|---------------|------------------|
| Nonspendable                     |               |                  |
| Inventories                      | \$ 102,015.81 |                  |
| Prepaid Assets                   | 57,122.45     | \$ 159,138.26    |
| Restricted                       |               |                  |
| Bus Replacement                  | \$ 250,937.00 |                  |
| Continuation of Federal Programs | 2,121,795.07  |                  |
| Capital Projects                 | 8,115,782.77  |                  |
| Debt Service                     | 5,437,213.94  | 15,925,728.78    |
| Assigned                         |               |                  |
| School Activity Accounts         | \$ 333,160.71 |                  |
| Subsequent Period Expenditures   | 2,013,068.00  | 2,346,228.71     |
| Unassigned                       |               | 7,413,497.21     |
| Fund Balance, June 30, 2014      |               | \$ 25,844,592.96 |

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

**USE OF ESTIMATES**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**NOTE 3: BUDGETARY DATA**

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service, and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds is prepared and adopted by function. The legal level of budgetary control was established by the Board at the aggregate function level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See Schedule 1 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

**NOTE 4: DEPOSITS AND INVESTMENTS**

**COLLATERALIZATION OF DEPOSITS**

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

1. Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
2. Insurance on accounts provided by the Federal Deposit Insurance Corporation,
3. Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
4. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
5. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
6. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
7. Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

**CATEGORIZATION OF DEPOSITS**

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial risk. At June 30, 2014, the School District had deposits with a carrying amount of \$19,301,577.44, which includes a bank balance of \$19,458,617.29. The bank balances insured by Federal depository insurance were \$750,000.00.

The amounts exposed to custodial credit risk are classified into three categories as follows:

- Category 1 - Uncollateralized,
- Category 2 - Cash collateralized with securities held by the pledging financial institution,  
or
- Category 3 - Cash collateralized with securities held by the pledging financial institution's trust department or agent but not in the School District's name.

The School District's deposits by custodial risk category at June 30, 2014, are as follows:

| Custodial Credit<br>Risk Category | Bank Balance     |
|-----------------------------------|------------------|
| 1                                 | \$ 0.00          |
| 2                                 | 18,708,617.29    |
| 3                                 | 0.00             |
| Total                             | \$ 18,708,617.29 |

**CATEGORIZATION OF INVESTMENTS**

The School District's investments as of June 30, 2014, are presented below. All investments are presented by investment type and debt securities are presented by maturity.

| Investment Type               | Fair Value       | Investment Maturity<br>Less Than 1 Year |
|-------------------------------|------------------|---|
| Debt Securities               |                  |   |
| U. S. Agencies                |                  |   |
| Implicitly Guaranteed         | \$ 5,428,213.04  | \$ 5,428,213.04                         |
| Investment Pools              |                  |   |
| Office of the State Treasurer |                  |   |
| Georgia Fund 1                | 7,743,792.82     |   |
| Total Investments             | \$ 13,172,005.86 |   |

The Georgia Fund 1 (local government investment pool) administered by the State of Georgia, Office of the State Treasurer is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1 (Primary Liquidity Portfolio) does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the *State of Georgia* Comprehensive Annual Financial Report. This audit can be obtained from the Georgia Department of Audits and Accounts at <http://www.audits.ga.gov/SGD/cafr.html>.

The Primary Liquidity Portfolio consists of Georgia Fund 1 which is not registered with the SEC as an investment company but does operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share. The pool is an AAf rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2014, was 62 days.

**Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates of debt investment will adversely affect the fair value of an investment. The School District does not have a formal policy for managing interest rate risk.

**Custodial Credit Risk**

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the School District will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The School District does not have a formal policy for managing custodial credit risk for investments.

At June 30, 2014, \$5,428,213.04 of the School District's applicable investments were uninsured or unregistered, with securities held by the counterparty, or by its trust department or agent, but not in the School District's name.

**Credit Quality Risk**

Credit quality risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The School District does not have a formal policy for managing custodial credit risk.

The investments subject to credit quality risk are reflected below:

| Rated Debt Investments                | Fair Value      | Quality Ratings |
|---------------------------------------|-----------------|-----------------|
|                                       |                 | Aaa             |
| Debt Securities                       |                 |                 |
| U. S. Agencies                        |                 |                 |
| Implicitly Guaranteed                 |                 |                 |
| Federal Home Loan Bank                | \$ 1,519,552.25 | \$ 1,519,552.25 |
| Federal National Mortgage Association | 3,908,660.79    | 3,908,660.79    |
| Totals by Quality Ratings             | \$ 5,428,213.04 | \$ 5,428,213.04 |

**Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The School District does not have a formal policy for managing concentration of credit risk. More than 5% of the School District's investments are in Federal Home Loan Bank and Federal National Mortgage Association. These investments are 12% and 30%, respectively, of the School District's total investments.

**NOTE 5: NON-MONETARY TRANSACTIONS**

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. **See Note 2 - Inventories**

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**NOTE 6: CAPITAL ASSETS**

The following is a summary of changes in the Capital Assets during the fiscal year:

|  | Balances<br>July 1, 2013 | Increases        | Decreases     | Balances<br>June 30, 2014 |
|--|--------------------------|------------------|---------------|---------------------------|
| Governmental Activities                      |                          |                  |               |                           |
| Capital Assets, Not Being Depreciated:       |                          |                  |               |                           |
| Land   | \$ 4,860,202.00          |                  |               | \$ 4,860,202.00           |
| Construction in Progress                     | 115,753.00               | \$ 727,452.00    | \$ 194,845.00 | 648,360.00                |
| Total Capital Assets Not Being Depreciated   | 4,975,955.00             | 727,452.00       | 194,845.00    | 5,508,562.00              |
| Capital Assets Being Depreciated             |                          |                  |               |                           |
| Buildings and Improvements                   | 138,835,018.00           | 195,246.00       |               | 139,030,264.00            |
| Equipment                                    | 14,980,753.00            | 1,037,024.00     | 95,575.00     | 15,922,202.00             |
| Land Improvements                            | 11,988,550.00            | 321,732.00       |               | 12,310,282.00             |
| Less Accumulated Depreciation for:           |                          |                  |               |                           |
| Buildings and Improvements                   | 38,983,645.00            | 3,507,374.00     |               | 42,491,019.00             |
| Equipment                                    | 10,345,822.00            | 1,100,368.00     | 95,575.00     | 11,350,615.00             |
| Land Improvements                            | 10,179,070.00            | 181,502.00       |               | 10,360,572.00             |
| Total Capital Assets, Being Depreciated, Net | 106,295,784.00           | -3,235,242.00    | 0.00          | 103,060,542.00            |
| Governmental Activity Capital Assets - Net   | \$ 111,271,739.00        | \$ -2,507,790.00 | \$ 194,845.00 | \$ 108,569,104.00         |

Capital assets being acquired under capital leases as of June 30, 2014, are as follows:

|                                | Governmental<br>Funds |
|--------------------------------|-----------------------|
| Buildings and Improvements     | \$ 9,728,973.00       |
| Land                           | 275,000.00            |
| Less: Accumulated Depreciation | 2,310,630.00          |
|                                | \$ 7,693,343.00       |

Current year depreciation expense by function is as follows:

|                                    |                 |
|------------------------------------|-----------------|
| Instruction                        | \$ 3,160,934.00 |
| Support Services                   |                 |
| Educational Media Services         | \$ 143,224.00   |
| School Administration              | 175,091.00      |
| Business Administration            | 149,274.00      |
| Maintenance and Operation of Plant | 80,924.00       |
| Student Transportation Services    | 697,729.00      |
| Food Services                      | 1,246,242.00    |
|                                    | 382,068.00      |
|                                    | \$ 4,789,244.00 |

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**NOTE 7: INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2014, consisted of the following:

| <u>Transfer to</u> | <u>Transfers<br/>From<br/>Debt Service<br/>Fund</u> |
|--------------------|---|
| General Fund       | \$ <u>17,800.00</u>                                 |

Transfers are used to move property tax revenues collected by the Debt Service Fund to the General Fund for an old Bond Issue (no longer outstanding) to service capital lease debt.

**NOTE 8: RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with torts, assets, errors or omissions, and job related illness or injuries to employees. The School District has elected to self-insure for all losses related to acts of God. The School District has neither significantly reduced coverage for these risks nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years.

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the General Fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

|      | <u>Beginning<br/>of Year<br/>Liability</u> | <u>Claims and<br/>Changes in<br/>Estimates</u> | <u>Claims<br/>Paid</u> | <u>End of Year<br/>Liability</u> |
|------|--|--|------------------------|----------------------------------|
| 2013 | \$ 3,960.00                                | \$ 10,230.00                                   | \$ 14,190.00           | \$ 0.00                          |
| 2014 | \$ 0.00                                    | \$ 0.00  | \$ 0.00                | \$ 0.00                          |

The School District has purchased surety bonds to provide additional insurance coverage as follows:

| <u>Position Covered</u> | <u>Amount</u> |
|-------------------------|---------------|
| Superintendent          | \$ 100,000.00 |
| All Employees           | \$ 250,000.00 |

**NOTE 9: LONG-TERM LIABILITIES**

**CAPITAL LEASES**

The Effingham County Board of Education entered into an agreement dated February 18, 2003, with the Georgia School Board Association for the construction and subsequent lease of construction and lease of various school facilities. Under the terms of the agreement, the School District will make

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annual payments through August 15, 2018. These lease agreements qualify as capital leases for accounting purposes, and, therefore, have been recorded at the present value of the future minimum lease payments as of the date of their inception.

**GENERAL OBLIGATION DEBT OUTSTANDING**

General Obligation Bonds currently outstanding are as follows:

| Purpose                                | Interest Rates | Amount          |
|--|----------------|-----------------|
| General Government - QZAB Series 2001B | 0.00%          | \$ 4,200,000.00 |
| General Government - QZAB Series 2006B | 0.00%          | 2,000,000.00    |
|  |                | \$ 6,200,000.00 |

The changes in Long-Term Liabilities during the fiscal year ended June 30, 2014, were as follows:

|                | Governmental Activities |           |               |                  |               |
|----------------|-------------------------|-----------|---------------|------------------|---------------|
|                | Balance                 |           |               | Balance          | Due Within    |
|                | July 1, 2013            | Additions | Deductions    | June 30, 2014    | One Year      |
| G. O. Bonds    | \$ 6,200,000.00         | \$ 0.00   |               | \$ 6,200,000.00  |               |
| Capital Leases | 4,748,726.88            |           | \$ 712,609.93 | 4,036,116.95     | \$ 742,449.48 |
|                | \$ 10,948,726.88        | \$ 0.00   | \$ 712,609.93 | \$ 10,236,116.95 | \$ 742,449.48 |

At June 30, 2014, payments due by fiscal year which includes principal and interest for these items are as follows:

| <u>Fiscal Year Ended June 30:</u> | Capital Leases  |                               |
|-----------------------------------|-----------------|-------------------------------|
|                                   | Principal       | Interest                      |
| 2015                              | \$ 742,449.48   | \$ 153,334.51                 |
| 2016                              | 773,538.52      | 121,589.21                    |
| 2017                              | 805,640.26      | 88,809.54                     |
| 2018                              | 839,664.44      | 54,067.45                     |
| 2019                              | 874,824.25      | 18,165.48                     |
| Total Principal and Interest      | \$ 4,036,116.95 | \$ 435,966.19                 |
|                                   |                 | General<br>Obligation<br>Debt |
|                                   |                 | Principal                     |
| <u>Fiscal Year Ended June 30:</u> |                 |                               |
| 2016                              |                 | \$ 4,200,000.00               |
| 2022                              |                 | 2,000,000.00                  |
| Total Principal and Interest      |                 | \$ 6,200,000.00               |

**NOTE 10: ON-BEHALF PAYMENTS**

The School District has recognized revenues and costs in the amount of \$4,543,155.21 for health insurance and retirement contributions paid on the School District's behalf by the following State Agencies.

- Georgia Department of Education
  - Paid to the Georgia Department of Community Health
    - For Health Insurance of Certificated Personnel
      - In the amount of \$4,289,148.00
    - Paid to the Teachers' Retirement System of Georgia
      - For Teachers' Retirement System (TRS) Employer's Cost
        - In the amount of \$64,401.21
  - Office of the State Treasurer
    - Paid to the Public School Employees' Retirement System
      - For Public School Employees' Retirement (PSERS) Employer's Cost
        - In the amount of \$189,606.00

Funds paid to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District are reported as part of the Quality Basic Education revenue allotments on Schedule 3 – Schedule of State Revenue.

**NOTE 11: SIGNIFICANT COMMITMENTS**

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2014, together with funding available:

| Project                                       | Unearned<br>Executed<br>Contracts | Funding<br>Available<br>From State |
|---|-----------------------------------|------------------------------------|
| South Effingham Elementary School Renovations | \$ 2,180,967.76                   | \$ 1,260,908.00                    |

The amounts described in this note are not reflected in the basic financial statements.

**NOTE 12: SIGNIFICANT CONTINGENT LIABILITIES**

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable, but is not believed to be material to the basic financial statements.

**NOTE 13: POST-EMPLOYMENT BENEFITS**

**GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND**

**Plan Description.** The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits

for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

**Funding Policy.** The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2014:

**For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:**

July 1, 2013 - June 30, 2014      \$945.00 per member per month

**For non-certificated school personnel:**

July 1, 2013 - June 30, 2014      \$596.20 per member per month

No additional contribution was required by the Board for fiscal year 2014 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

| Fiscal Year | Percentage Contributed | Required Contribution |
|-------------|------------------------|-----------------------|
| 2014        | 100%                   | \$ 9,740,883.12       |
| 2013        | 100%                   | \$ 8,806,819.32       |
| 2012        | 100%                   | \$ 9,618,421.97       |

**NOTE 14: RETIREMENT PLANS**

**TEACHERS' RETIREMENT SYSTEM OF GEORGIA (TRS)**

**Plan Description.** The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio State employees is ultimately responsible for the administration of TRS. The Teachers' Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers' Retirement System (SRBP-TRS). SRBP-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRBP-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by State statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

**Funding Policy.** TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation. Member contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2014, were 6.00% of annual salary. Employer contributions required for fiscal year 2014 were 12.28% of annual salary as required by the June 30, 2011, actuarial valuation.

EFFINGHAM COUNTY BOARD OF EDUCATION  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 JUNE 30, 2014

EXHIBIT "H"

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

| Fiscal Year | Percentage<br>Contributed | Required<br>Contribution |
|-------------|---------------------------|--------------------------|
| 2014        | 100%                      | \$ 6,843,187.00          |
| 2013        | 100%                      | \$ 6,389,794.64          |
| 2012        | 100%                      | \$ 5,789,709.87          |

**PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM (PSERS)**

Bus drivers, lunchroom personnel, and maintenance and custodial personnel are members of the Public School Employees' Retirement System of Georgia. The System is funded by contributions by the employees and by the State of Georgia. The School District makes no contribution to this plan.

**DEFINED CONTRIBUTION PLAN**

In March of 1999, Effingham County Board of Education began an employer paid 403(b) annuity plan for the group of employees covered under the Public School Employees' Retirement System (PSERS). Recognizing that PSERS was a limited defined contribution and defined benefit plan which did not provide for an adequate retirement for this group of employees, it was the Board's desire to supplement the retirement of this group.

The Board selected Valic as the provider of this plan. For each employee covered under PSERS, the Board began contributing to the plan an amount equal to 3.00% percent of the employee's base pay.

The employee becomes vested in the plan with 5 years of experience. Employees who had already achieved 5 years of experience at the time the plan was implemented were vested upon enrollment.

Funds accumulated in the employer paid accounts are only available to the employee upon termination of employment and 5 years of service to Effingham County Board of Education. If an employee terminates employment prior to achieving 5 years of service, funds paid on behalf of the non-vested employee are credited back to the Board.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

| Fiscal Year | Percentage<br>Contributed | Required<br>Contribution |
|-------------|---------------------------|--------------------------|
| 2014        | 100%                      | \$ 49,518.49             |
| 2013        | 100%                      | \$ 51,673.84             |
| 2012        | 100%                      | \$ 52,251.86             |

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EFFINGHAM COUNTY BOARD OF EDUCATION  
 GENERAL FUND  
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 BUDGET AND ACTUAL  
 YEAR ENDED JUNE 30, 2014

SCHEDULE "1"

|  | NONAPPROPRIATED BUDGETS |                         | ACTUAL<br>AMOUNTS       | VARIANCE<br>OVER/UNDER |
|--|-------------------------|-------------------------|-------------------------|------------------------|
|  | ORIGINAL (1)            | FINAL (1)               |                         |                        |
| <b>REVENUES</b>                              |                         |                         |                         |                        |
| Property Taxes                               | \$ 26,620,120.00        | \$ 26,639,678.00        | \$ 27,925,812.66        | \$ 1,286,134.66        |
| Sales Taxes                                  |                         |                         | 457,015.88              | 457,015.88             |
| State Funds                                  | 54,222,789.66           | 57,693,592.66           | 58,300,113.09           | 606,520.43             |
| Federal Funds                                | 7,348,225.34            | 6,587,824.17            | 7,120,405.27            | 532,581.10             |
| Charges for Services                         | 1,902,300.00            | 1,666,000.00            | 1,857,226.38            | 191,226.38             |
| Investment Earnings                          | 1,000.00                | 2,500.17                | 59,439.71               | 56,939.54              |
| Miscellaneous                                | 308,050.00              | 427,450.00              | 1,443,219.82            | 1,015,769.82           |
| <b>Total Revenues</b>                        | <b>90,402,485.00</b>    | <b>93,017,045.00</b>    | <b>97,163,232.81</b>    | <b>4,146,187.81</b>    |
| <b>EXPENDITURES</b>                          |                         |                         |                         |                        |
| <b>Current</b>                               |                         |                         |                         |                        |
| Instruction                                  | 60,321,160.81           | 61,132,684.23           | 62,731,606.28           | -1,598,922.05          |
| Support Services                             |                         |                         |                         |                        |
| Pupil Services                               | 3,754,600.22            | 3,818,719.76            | 3,831,597.84            | -12,878.08             |
| Improvement of Instructional Services        | 3,990,336.61            | 3,292,747.00            | 3,478,846.38            | -186,099.38            |
| Educational Media Services                   | 1,481,533.50            | 1,540,290.75            | 1,569,404.10            | -29,113.35             |
| General Administration                       | 1,384,392.39            | 1,447,196.00            | 1,675,746.97            | -228,550.97            |
| School Administration                        | 5,127,058.85            | 5,424,839.76            | 5,520,055.44            | -95,215.68             |
| Business Administration                      | 1,218,108.00            | 1,262,330.00            | 1,181,581.44            | 80,748.56              |
| Maintenance and Operation of Plant           | 5,841,137.85            | 5,940,244.85            | 5,901,276.09            | 38,968.76              |
| Student Transportation Services              | 4,135,208.77            | 4,837,496.00            | 4,812,753.09            | 24,742.91              |
| Central Support Services                     | 6,801.00                | 2,997.00                | 929.73                  | 2,067.27               |
| Other Support Services                       | 146,098.00              | 170,336.00              | 229,726.00              | -59,390.00             |
| Enterprise Operations                        |                         |                         | 11,063.02               | -11,063.02             |
| Food Services Operation                      | 4,713,521.00            | 4,688,105.00            | 4,968,260.13            | -280,155.13            |
| Capital Outlay                               | 273,150.00              | 265,650.00              |                         | 265,650.00             |
| Debt Service                                 |                         |                         | 17,800.00               | -17,800.00             |
| <b>Total Expenditures</b>                    | <b>92,393,107.00</b>    | <b>93,823,636.35</b>    | <b>95,930,646.51</b>    | <b>-2,107,010.16</b>   |
| Excess of Revenues over (under) Expenditures | -1,990,622.00           | -806,591.35             | 1,232,586.30            | 2,039,177.65           |
| <b>OTHER FINANCING SOURCES</b>               |                         |                         |                         |                        |
| Other Sources                                | 1,971,188.00            |                         | 17,800.00               | 17,800.00              |
| Net Change in Fund Balances                  | -19,434.00              | -806,591.35             | 1,250,386.30            | 2,056,977.65           |
| Fund Balances - Beginning                    | 8,347,197.36            | 11,031,990.79           | 11,041,209.95           | 9,219.16               |
| Fund Balances - Ending                       | <u>\$ 8,327,763.36</u>  | <u>\$ 10,225,399.44</u> | <u>\$ 12,291,596.25</u> | <u>\$ 2,066,196.81</u> |

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are \$1,651,409.29 and \$1,706,485.78, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

EFFINGHAM COUNTY BOARD OF EDUCATION  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2014

SCHEDULE "2"

| FUNDING AGENCY<br>PROGRAM/GRANT                         | CFDA<br>NUMBER | PASS-<br>THROUGH<br>ENTITY<br>ID<br>NUMBER | EXPENDITURES<br>IN PERIOD     |
|---|----------------|--|-------------------------------|
| Agriculture, U. S. Department of                        |                |  |                               |
| Child Nutrition Cluster                                 |                |  |                               |
| Pass-Through From Georgia Department of Education       |                |  |                               |
| Food Services   |                |  |                               |
| School Breakfast Program                                | * 10.553       | N/A  | (2)                           |
| National School Lunch Program                           | * 10.555       | N/A  | \$ <u>4,753,613.21</u> (1)    |
| Total U. S. Department of Agriculture                   |                |  | <u>4,753,613.21</u>           |
| Education, U. S. Department of                          |                |  |                               |
| Special Education Cluster                               |                |  |                               |
| Pass-Through From Georgia Department of Education       |                |  |                               |
| Special Education                                       |                |  |                               |
| Grants to States  | 84.027         | N/A  | 1,794,722.00                  |
| Preschool Grants  | 84.173         | N/A  | <u>52,219.10</u>              |
| Total Special Education Cluster                         |                |  | <u>1,846,941.10</u>           |
| Other Programs  |                |  |                               |
| Direct  |                |  |                               |
| Fund for the Improvement of Education                   | 84.215         |  | 69,992.37 (3)                 |
| Pass-Through From Georgia Department of Education       |                |  |                               |
| ARRA - Race-to-the-Top Incentive Grants                 | 84.395         | N/A  | 9,300.00                      |
| Career and Technical Education - Basic Grants to States | 84.048         | N/A  | 87,011.00                     |
| Education for Homeless Children and Youth               | 84.196         | N/A  | 30,865.20                     |
| English Language Acquisition Grants                     | 84.365         | N/A  | 10,127.10                     |
| Improving Teacher Quality State Grants                  | 84.367         | N/A  | 319,392.72                    |
| Title I Grants to Local Educational Agencies            | * 84.010       | N/A  | <u>1,398,439.04</u>           |
| Total Other Programs                                    |                |  | <u>1,925,127.43</u>           |
| Total U. S. Department of Education                     |                |  | <u>3,772,068.53</u>           |
| Defense, U. S. Department of                            |                |  |                               |
| Direct  |                |  |                               |
| Department of the Air Force                             |                |  |                               |
| R.O.T.C. Program  |                |  | 65,089.69                     |
| Department of the Navy                                  |                |  |                               |
| R.O.T.C. Program  |                |  | <u>67,774.85</u>              |
| Total U. S. Department of Defense                       |                |  | <u>132,864.54</u>             |
| Total Expenditures of Federal Awards                    |                |  | <u>\$ <u>8,658,546.28</u></u> |

N/A = Not Available

Notes to the Schedule of Expenditures of Federal Awards

- (1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of \$383,582.41.
- (2) Expenditures for the funds earned on the School Breakfast Program (\$691,832.00) were not maintained separately and are included in the 2014 National School Lunch Program.
- (3) Includes Federal Assistance of \$69,992.30 provided to subrecipients.

Major Programs are identified by an asterisk (\*) in front of the CFDA number.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the Effingham County Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

EFFINGHAM COUNTY BOARD OF EDUCATION  
SCHEDULE OF STATE REVENUE  
YEAR ENDED JUNE 30, 2014

SCHEDULE "3"

| <u>AGENCY/FUNDING</u>                                      | GOVERNMENTAL<br>FUND TYPE<br><u>GENERAL</u><br><u>FUND</u> |
|--|--|
| <b>GRANTS</b>  |  |
| Bright From the Start:                                     |  |
| Georgia Department of Early Care and Learning              |  |
| Pre-Kindergarten Program                                   | \$ 1,935,875.99  |
| Education, Georgia Department of                           |  |
| Quality Basic Education (1)                                |  |
| Direct Instructional Cost                                  |  |
| Kindergarten Program                                       | 3,082,703.00   |
| Kindergarten Program - Early Intervention Program          | 474,861.00   |
| Primary Grades (1-3) Program                               | 7,679,411.00   |
| Primary Grades - Early Intervention (1-3) Program          | 897,820.00   |
| Upper Elementary Grades (4-5) Program                      | 3,427,446.00   |
| Upper Elementary Grades - Early Intervention (4-5) Program | 485,602.00   |
| Middle School (6-8) Program                                | 6,696,452.00   |
| High School General Education (9-12) Program               | 5,099,067.00   |
| Vocational Laboratory (9-12) Program                       | 1,978,431.00   |
| Students with Disabilities                                 | 10,411,430.00  |
| Gifted Student - Category VI                               | 3,380,463.00   |
| Remedial Education Program                                 | 1,059,216.00   |
| Alternative Education Program                              | 450,588.00   |
| English Speakers of Other Languages (ESOL)                 | 138,866.00   |
| Media Center Program                                       | 1,176,743.00   |
| 20 Days Additional Instruction                             | 343,272.00   |
| Staff and Professional Development                         | 247,567.00   |
| Indirect Cost  |  |
| Central Administration                                     | 1,446,469.00   |
| School Administration                                      | 2,196,503.00   |
| Facility Maintenance and Operations                        | 2,849,628.00   |
| Amended Formula Adjustment                                 | -7,438,369.00  |
| Categorical Grants   |  |
| Pupil Transportation                                       |  |
| Regular  | 1,152,086.00   |
| Nursing Services   | 209,128.00   |
| Education Equalization Funding Grant                       | 7,455,756.00   |
| Other State Programs                                       |  |
| Food Services  | 139,926.00   |
| Math and Science Supplements                               | 80,705.39  |
| Move On When Ready   | 200.00   |
| Preschool Handicapped Program                              | 449,634.00   |
| Pupil Transportation - State Bonds                         | 228,658.50   |
| Teachers' Retirement                                       | 64,401.21  |
| Technology to Support Digital Learning Bonds               | 82,000.00  |
| Vocational Education                                       | 227,967.00   |
| Office of the State Treasurer                              |  |
| Public School Employees' Retirement                        | <u>189,606.00</u>  |
|  | <u>\$ 58,300,113.09</u>                                    |

- (1) Payments to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District in the amount of \$4,289,148.00 are included as part of the Quality Basic Education revenue allotments above.

See notes to the basic financial statements.

EFFINGHAM COUNTY BOARD OF EDUCATION  
 SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS  
 YEAR ENDED JUNE 30, 2014

SCHEDULE "4"

| PROJECT  | ORIGINAL<br>ESTIMATED<br>COST (1) | CURRENT<br>ESTIMATED<br>COSTS (2) | AMOUNT<br>EXPENDED<br>IN CURRENT<br>YEAR (3) | AMOUNT<br>EXPENDED<br>IN PRIOR<br>YEARS (3) | TOTAL<br>COMPLETION<br>COST | EXCESS<br>PROCEEDS NOT<br>EXPENDED | ESTIMATED<br>COMPLETION<br>DATE |
|--|-----------------------------------|-----------------------------------|--|---|-----------------------------|------------------------------------|---------------------------------|
| 1. The construction and equipping a new elementary school, a new middle school and a new high school, new maintenance warehouse/ bus shop, acquiring land for School District operations including future school sites and adding on to existing facilities.   | \$ 36,000,000.00                  | \$ 36,000,000.00                  | \$ 0.00                                      | \$ 84,586.28                                |                             |                                    | June 30, 2017                   |
| 2. Acquiring title to Marlow Elementary School by making payments on an installment sale agreement between the Effingham County School District and the Georgia School Boards Association, Inc.  | 5,500,000.00                      | 5,500,000.00                      | 878,368.61                                   | 872,571.83                                  |                             |                                    | June 30, 2017                   |
| 3. Remodeling, renovating, improving, and equipping existing, educational buildings, properties, and facilities of the School District and acquiring any necessary real or personal property therefore, including equipment and maintenance vehicles, copiers, energy management systems, heating and air conditioning systems, lighting, and similar equipment, installing floor coverings, renovating bathrooms, installing fencing, upgrading, playgrounds, landscaping, installing bus loading canopies, constructing athletic facilities, replacing doors and windows, renovating storage facilities, painting and furniture, paving, and/or otherwise adding to, remodeling, renovating, improving or equipping various schools and school related facilities, to include Ebenezer Elementary School, Guyton Elementary School, Marlow Elementary School (new), Rincon Elementary School, Sandhill Elementary School, South Effingham Elementary School, Springfield Elementary School, Blandford Elementary School, Ebenezer Middle School, Effingham County Middle School (new), South Effingham Middle School, Effingham County High School, South Effingham County High School, Career Academy the Central Learning Center, Marlow Learning Center, Effingham County Middle School (old), the Board of Education Central Office, Bus shop. | 20,000,000.00                     | 20,000,000.00                     | 2,477,588.87                                 | 2,022,691.48                                |                             |                                    | June 30, 2017                   |
| 4. Bus, Maintenance vehicles, grounds care/ landscaping equipment for the School District.   | 4,500,000.00                      | 4,500,000.00                      | 674,164.30                                   | 132,281.71                                  |                             |                                    | June 30, 2017                   |
| 5. Computers and related technology purchases and acquiring textbooks, band, vocational, instructional equipment for Ebenezer Elementary School, Guyton Elementary School, Marlow Elementary School (new), Rincon Elementary School, Sandhill Elementary School, South Effingham Elementary School, Springfield Elementary School, Blandford Elementary School, Ebenezer Middle School, Effingham County Middle School (new), South Effingham Middle School, Effingham County High School, South Effingham County High School, Career Academy the Central Learning Center, Marlow Learning Center, Effingham County Middle School (old), the Board of Education Central Office, Bus shop.  | <u>9,000,000.00</u>               | <u>9,000,000.00</u>               | <u>2,033,827.47</u>                          | <u>1,784,223.36</u>                         |                             |                                    | June 30, 2017                   |
|  | <u>\$ 75,000,000.00</u>           | <u>\$ 75,000,000.00</u>           | <u>\$ 6,063,949.25</u>                       | <u>\$ 4,896,354.66</u>                      |                             |                                    |                                 |

- (1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
- (2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.
- (3) The voters of Effingham County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

See notes to the basic financial statements.

EFFINGHAM COUNTY BOARD OF EDUCATION  
 GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE)  
 ALLOTMENTS AND EXPENDITURES - BY PROGRAM  
 YEAR ENDED JUNE 30, 2014

SCHEDULE "5"

| DESCRIPTION  | ALLOTMENTS<br>FROM GEORGIA<br>DEPARTMENT OF<br>EDUCATION (1) (2) | ELIGIBLE QBE PROGRAM COSTS |                 |                  |
|--|--|----------------------------|-----------------|------------------|
|  |  | SALARIES                   | OPERATIONS      | TOTAL            |
| Direct Instructional Programs                            |  |                            |                 |                  |
| Kindergarten Program                                     | \$ 3,609,284.00  | \$ 3,358,502.38            | \$ 65,340.60    | \$ 3,423,842.98  |
| Kindergarten Program-Early Intervention Program          | 538,495.00   | 829,153.02                 |                 | 829,153.02       |
| Primary Grades (1-3) Program                             | 8,880,963.00   | 10,039,093.48              | 152,981.94      | 10,192,075.42    |
| Primary Grades-Early Intervention (1-3) Program          | 1,033,751.00   | 2,101,810.24               |                 | 2,101,810.24     |
| Upper Elementary Grades (4-5) Program                    | 3,985,339.00   | 5,137,756.83               | 64,599.96       | 5,202,356.79     |
| Upper Elementary Grades-Early Intervention (4-5) Program | 578,485.00   | 435,943.02                 |                 | 435,943.02       |
| Middle Grades (6-8) Program                              |  | 87,209.34                  | 125,822.56      | 213,031.90       |
| Middle School (6-8) Program                              | 7,767,116.00   | 9,042,362.27               |                 | 9,042,362.27     |
| High School General Education (9-12) Program             | 5,907,419.00   | 8,751,351.24               | 138,744.94      | 8,890,096.18     |
| Vocational Laboratory (9-12) Program                     | 2,308,588.00   | 1,937,328.43               | 338,298.04      | 2,275,626.47     |
| Students with Disabilities                               | 11,974,310.00  |                            |                 |                  |
| Category I   |  |                            | 6,580.38        | 6,580.38         |
| Category II  |  | 884,188.69                 | 8,850.79        | 893,039.48       |
| Category III   |  | 7,569,460.11               | 37,607.69       | 7,607,067.80     |
| Category IV  |  | -12,989.16                 | 15,758.59       | 2,769.43         |
| Category V   |  |                            | 84,592.60       | 84,592.60        |
| Gifted Student - Category VI                             | 3,897,182.00   | 810,928.49                 | 49,582.34       | 860,510.83       |
| Remedial Education Program                               | 1,190,215.00   | 484,784.67                 | 11,396.24       | 496,180.91       |
| Alternative Education Program                            | 531,987.00   | 136,289.73                 | 285,525.00      | 421,814.73       |
| English Speakers of Other Languages (ESOL)               | 157,747.00   | 274,443.63                 |                 | 274,443.63       |
| TOTAL DIRECT INSTRUCTIONAL PROGRAMS                      | 52,360,881.00  | 51,867,616.41              | 1,385,681.67    | 53,253,298.08    |
| Media Center Program                                     | 1,363,117.00   | 1,488,798.01               | 80,606.09       | 1,569,404.10     |
| Staff and Professional Development                       | 281,295.00   | 71,634.25                  | 90,465.44       | 162,099.69       |
| TOTAL QBE FORMULA FUNDS                                  | \$ 54,005,293.00   | \$ 53,428,048.67           | \$ 1,556,753.20 | \$ 54,984,801.87 |

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

See notes to the basic financial statements.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS



## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

July 6, 2015

Honorable Nathan Deal, Governor  
Members of the General Assembly  
Members of the State Board of Education  
and  
Superintendent and Members of the  
Effingham County Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ladies and Gentlemen:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Effingham County Board of Education as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise Effingham County Board of Education's basic financial statements and have issued our report thereon dated July 6, 2015.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Effingham County Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Effingham County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Effingham County Board of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Effingham County Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we have reported to management of Effingham County Board of Education in a separate letter dated July 6, 2015.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, not to provide an opinion on the effectiveness of the Effingham County Board of Education's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Effingham County Board of Education's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

/s/ Greg S. Griffin

Greg S. Griffin

State Auditor

GSG:as  
2014YB-10



## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

July 6, 2015

Honorable Nathan Deal, Governor  
Members of the General Assembly  
Members of the State Board of Education  
and  
Superintendent and Members of the  
Effingham County Board of Education

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Ladies and Gentlemen:

#### **Report on Compliance for Each Major Federal Program**

We have audited Effingham County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014. Effingham County Board of Education's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

#### ***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of Effingham County Board of Education's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Effingham County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Effingham County Board of Education's compliance.

2014SA-10

### ***Opinion on Each Major Federal Program***

In our opinion, the Effingham County Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014.

### **Report on Internal Control over Compliance**

Management of Effingham County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Effingham County Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Effingham County Board of Education's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

/s/ Greg S. Griffin

Greg S. Griffin  
State Auditor

GSG:as  
2014SA-10

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

EFFINGHAM COUNTY BOARD OF EDUCATION  
AUDITEE'S RESPONSE  
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2014

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV  
FINDINGS AND QUESTIONED COSTS

EFFINGHAM COUNTY BOARD OF EDUCATION  
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
 YEAR ENDED JUNE 30, 2014

**I SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

|  |               |
|--|---------------|
| Type of auditor's report issue:<br>Governmental Activities; General Fund; Capital Projects Fund; Debt Service Fund; Aggregate Remaining Fund Information | Unmodified    |
| Internal control over financial reporting:   |               |
| ▪ Material weakness identified?  | No            |
| ▪ Significant deficiency identified?   | None Reported |
| Noncompliance material to financial statements noted:  | No            |

**Federal Awards**

|  |  |
|--|--|
| Internal Control over major programs:  |  |
| ▪ Material weakness identified?  | No   |
| ▪ Significant deficiency identified?   | None Reported                                |
| Type of auditor's report issued on compliance for major programs:<br>All major programs                              | Unmodified                                   |
| Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-143, Section 510(a)? | No   |
| Identification of major programs:  |  |
| <u>CFDA Numbers</u>  | <u>Name of Federal Program or Cluster</u>    |
| 10.553, 10.555   | Child Nutrition Cluster                      |
| 84.010   | Title I Grants to Local Educational Agencies |
| Dollar threshold used to distinguish between Type A and Type B programs:   | \$300,000.00                                 |
| Auditee qualified as low-risk auditee?   | No   |

**II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS**

No matters were reported.

**III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

No matters were reported.